

Scenario praxis for systemic and adaptive governance: a critical review

Ray Ison¹, Andrea Grant¹ & Richard Bawden²

- 1. School of Geography & Environmental Sciences, Monash University, Clayton
 - 2. Systemic Development Institute, Richmond, NSW









Experiences

- Two rounds of scenario development in The Open University (UK) – 4000 FT and 7500 PT staff & 150 – 200k students;
- Exploratory use of scenarios in my own Department
- Participation in an evaluation study of OU's use of scenarios – Trudi Lang, Oxford
- Use of scenarios as part of Systemic
 Development Institute (SDI) suite of approaches

Open University Futures – four scenarios

Hand-Woven

A highly competitive, local market where made-to-measure learning is available on your doorstep

Patchwork

A fearful, diverse world of many separated and introverted cultures where education services are provided locally and only a rich elite is able to exercise choice

Mix and Match

A global higher education market exists in which 'pick 'n' mix' DIY learning is the norm.

Off the Peg

Familiar responses fail to resolve global problems: global educational alliances offer new solutions

Open University Futures – internal evaluation

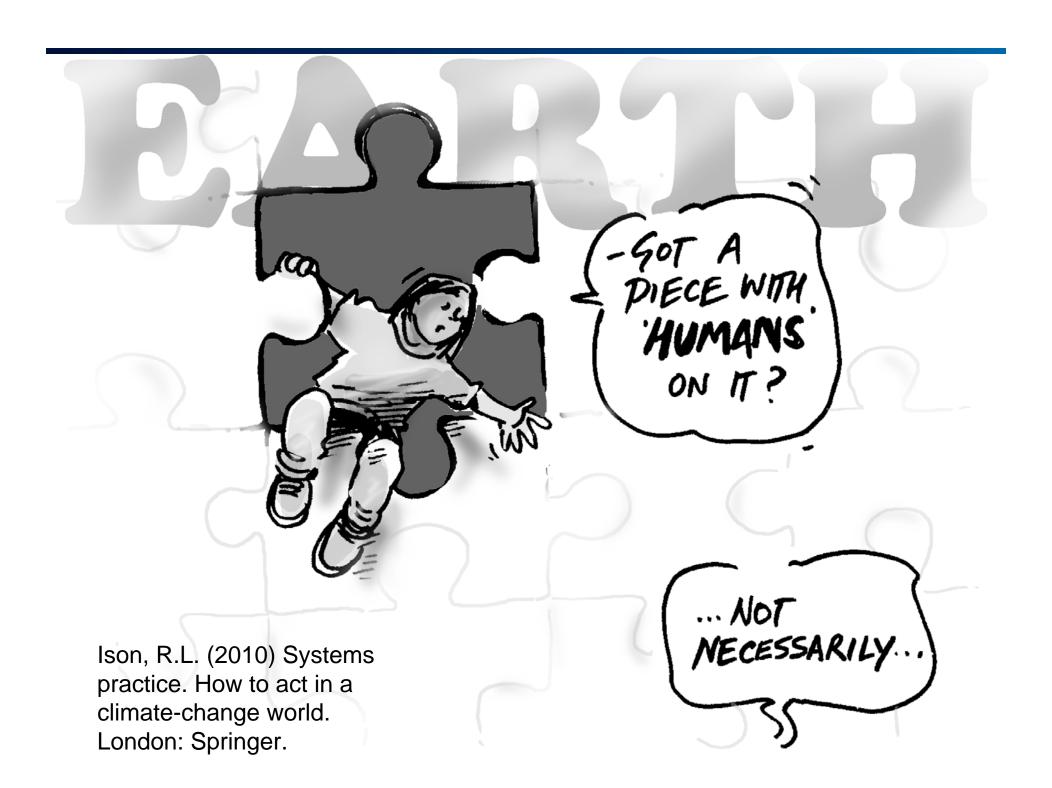
- the OU is more alert to change and somewhat more willing to change than before the scenario process
- the scenarios and activities around the scenarios have raised consciousness in OU community
- embedded and unconscious assumptions are beginning to shift and, though we are not yet a learning institution, we are now a much more selfaware one.
- but there is a long way to go our horizons are still too narrow.

Open University Futures – internal evaluation recommended

- that the University should continue to use scenarios to stimulate, challenge and stretch thinking and to inform strategic planning
- that a new generation of scenarios should be created during 2005 for use at the institutional level
- that a 'lighter' process of scenario building should be developed for use at unit and project level

Key concern which motivated our work

- we seek to explore whether scenario praxis has potential to contribute to more effective governance of situations framed as coupled social-ecological systems?
- we understand this as a key question to pursue in a climate change world and as central to climate change adaptation



Some conceptual and theoretical background

- <u>praxis</u> practice which is theory informed;
- purposeful action –
 action that consciously
 pursues an articulated
 purpose
- heuristic a model or tool designed to guide thinking

- reflexive practitioner capable of reflecting on reflection (double loop learning)
- scenario-ing a verb, used deliberately to draw attention to scenario praxis
- reification what happens when scenarios are mage into things, or objects

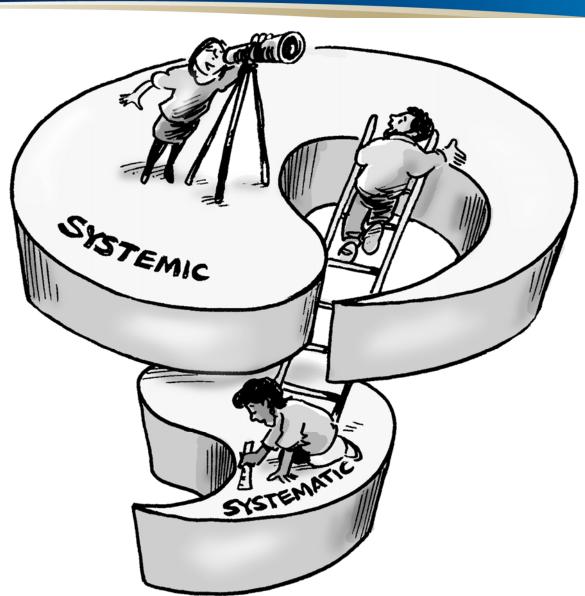
Governance – systemic and adaptive



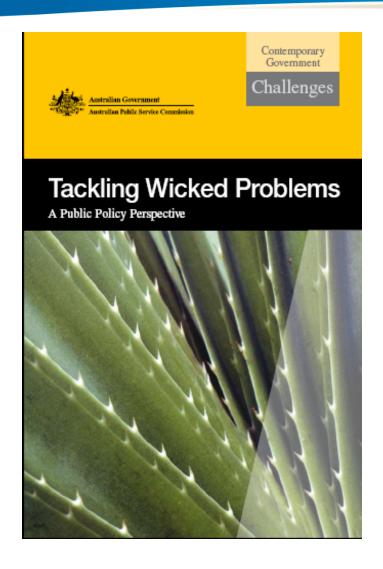
- Cybernetic i.e. responding to feedback
 - <u>kybernetes</u> = helmswomanor steersman
- charting a course (purpose)
- adaptive as in a co-evolutionary dynamic
- a particular form of performance for a climatechange world

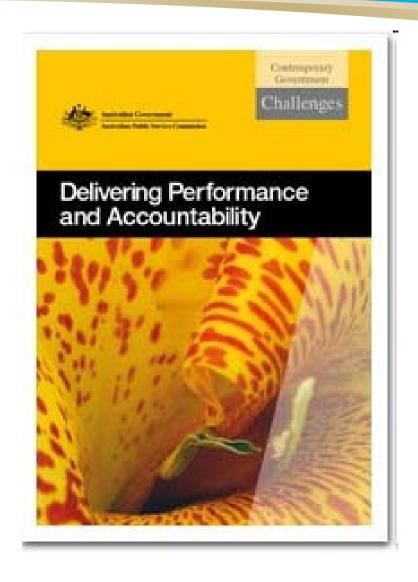


• The systemic, systematic duality

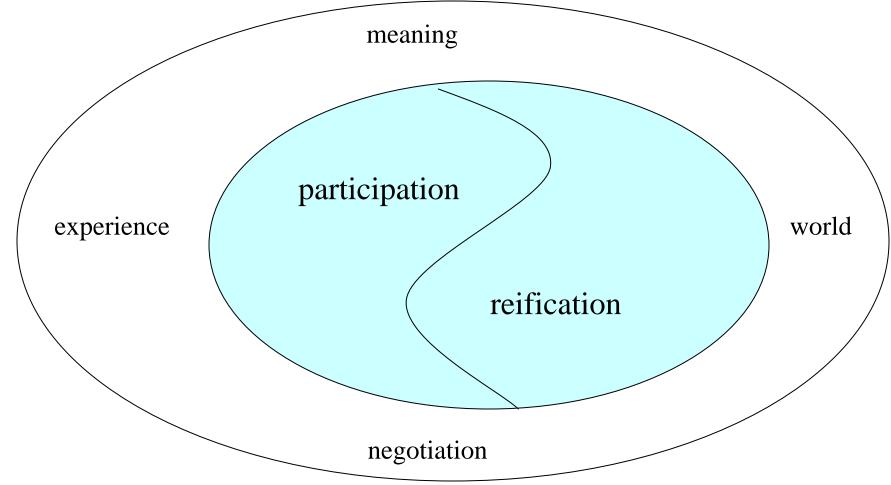


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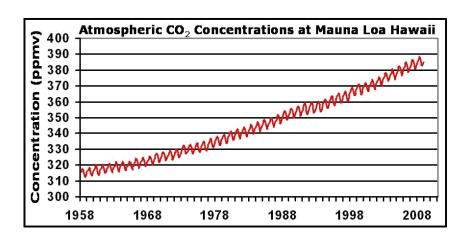


A coupled, co-evolutionary dynamic?

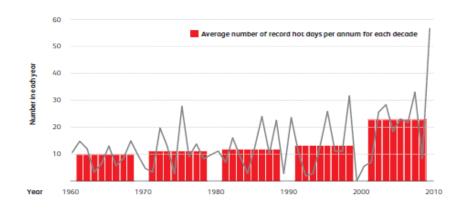


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Scientific findings are necessary but not sufficient



Number of record hot day maximums at Australian climate reference stations



Is it possible to 'build' systemic and adaptive performances with scenario-ing?

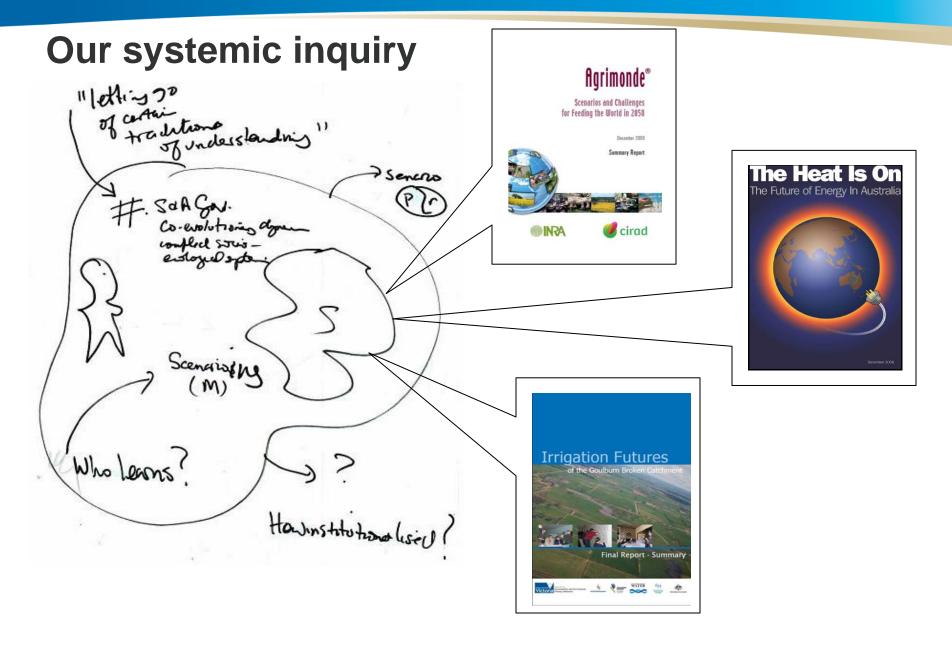




Are 'we' are over-committed doing the wrong thing righter?



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Questions to 'interrogate' case studies: 11 key praxis settings:

- 1) Doing the work to reach agreement to use scenarios for some purpose?
- 2) Process design for using scenarios in a specific context?
- 3) Scenario building (who, when? Who learns? Who participates?);
- 4) Possible contributions to epistemic (and worldview) shifts of those who participate in scenario construction?
- 5) Reification of scenarios how etc?
- 6) Using scenarios in communication with others?

Questions to 'interrogate' case studies: 11 key praxis settings:

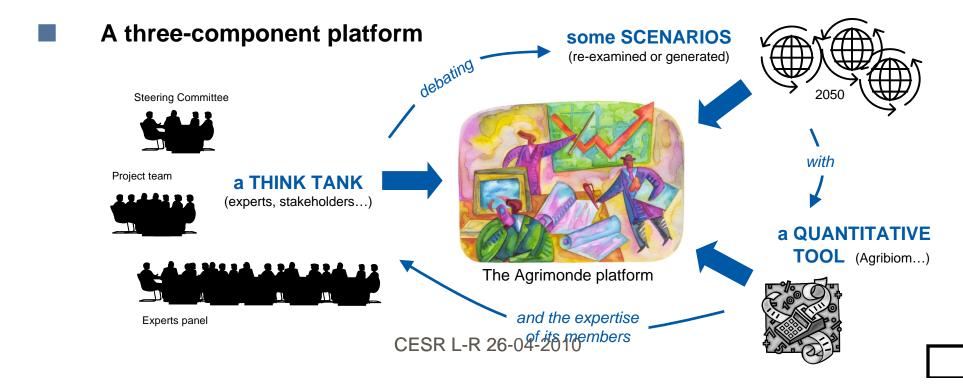
- 7) Using scenarios as mediating technical objects (actor network theory)?
- 8) Managing the participation/reification duality of scenario praxis?
- 9) Scenario praxis as a means to mediate a strategic conversation?
- 10) Appreciating institutional constraints and possibilities to the on-going conservation of point 8?
- 11) Scenario praxis as a form of systems praxis contributing to social learning?

The foresight exercise Agrimonde (introduction)

- A joint INRA-CIRAD project (2006-2008 = 1st phase)
 - French National Institute for Agricultural Research (www.inra.fr)
 - French Agricultural Research Centre for International Development (www.cirad.fr)
 - → under their common group **IFRAI** (French Initiative for International Agricultural Research)

Objectives

- (1) to explore possible futures of food and farming systems up to 2050
- (2) to design and debate orientations and strategies for INRA CIRAD research agendas
- (3) to contribute to international debates on food, agriculture and the environment



ECOSYSTEM SERVICES Provisioning FOOD FRESH WATER WOOD AND FIBER = FUEL 1000 Regulating Supporting CLIMATE REGULATION II NUTRIENT CYCLING FLOOD REGULATION SOIL FORMATION DISEASE REGULATION PRIMARY PRODUCTION WATER PURIFICATION III Cultural **AESTHETIC** SPIRITUAL **EDUCATIONAL** RECREATIONAL ... LIFE ON EARTH - BIODIVERSITY

CONSTITUENTS OF WELL-BEING

Security

- PERSONAL SAFETY
- SECURE RESOURCE ACCESS
- SECURITY FROM DISASTERS

Basic material for good life

- ADEQUATE LIVELIHOODS
- SUFFICIENT NUTRITIOUS FOOD
- SHELTER
- ACCESS TO GOODS

Health

- = STRENGTH
- = FEELING WELL
- ACCESS TO CLEAN AIR AND WATER

Good social relations

- SOCIAL COHESION
- MUTUAL RESPECT
- ABILITY TO HELP OTHERS

Freedom of choice and action

OPPORTUNITY TO BE ABLE TO ACHIEVE WHAT AN INDIVIDUAL VALUES DOING AND BEING

Source: Millennium Ecosystem Assessment

ARROW'S COLOR

Potential for mediation by socioeconomic factors

Low

Medium

High

ARROW'S WIDTH

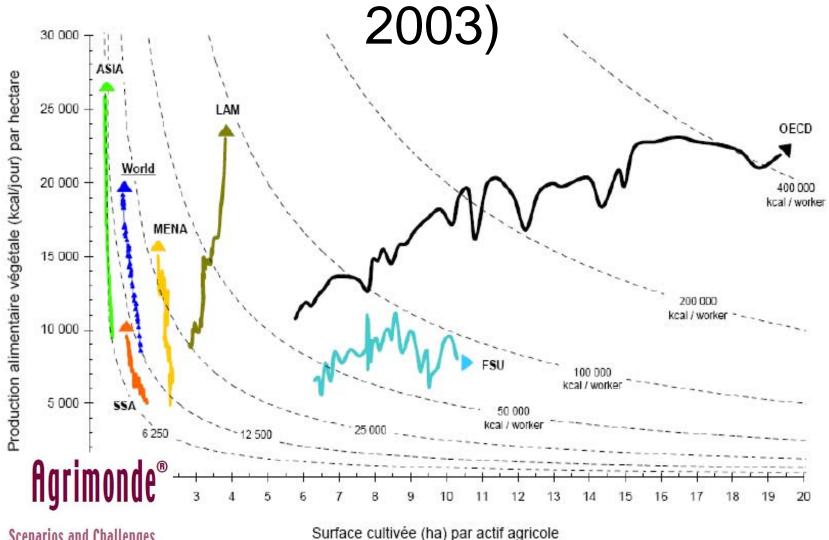
Intensity of linkages between ecosystem services and human well-being

- Weak

Medium

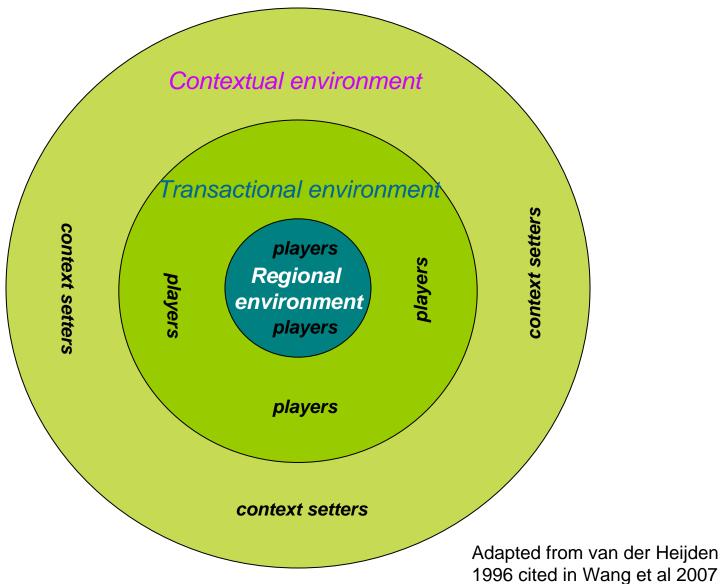
Strong

Crop yields (kcal/d/ha) / Labor productivity (ha/worker) (1961 –



	Power to the People	Centralised Failure	Technology to the Rescue
Climate Change	Global management regime, effective	Global management regime, ineffective	Global management regime, effective
Geopolitical Stability	Stable	Stable	Stable
Sustainability	Improved sustainability	Sustainability declines	Improved sustainability
V Innovation	Significant technological innovations	Late introduction of technological innovation	Significant technological innovations
	The Day After Tomorrow	Atomic Odyssey	Cultural Revolution
Climate Change	Global management regime	Global management regime, effective	Global management regime, effective
Geopolitical Stability	Stable	Stable	Stable
Sustainability	Improved sustainability	Improved sustainability	Improved sustainability
V Innovation	Moderate technological innovations	Significant technological innovations	Significant technological innovations
	Clean Green Down Under	Rough Ride	Blissful Indifference
Climate Change	Global management regime, effective	Global management regime, ineffective	Global management regime, ineffective
Geopolitical Stability	Stable	Instability	Stable
Sustainability	Improved sustainability	Sustainability declines	Sustainability declines
V Innovation	Significant technological innovations	Few technological innovations	Few technological innovation

The region in its operating environment

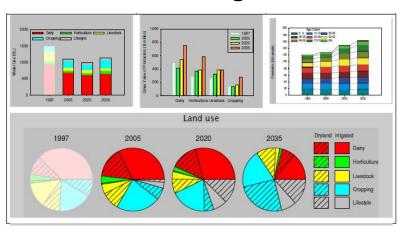


Irrigation Futures

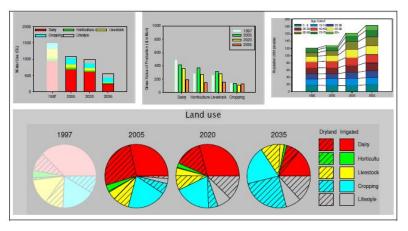
- 4 - WATER III &

GBIF scenarios of the future

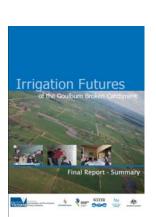
S1 Moving on

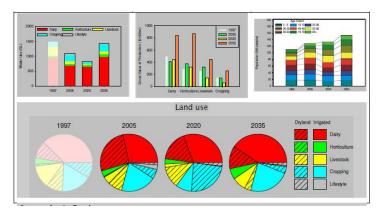


S2 New frontiers

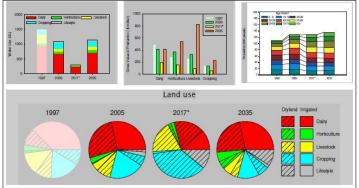


S3 Pendulum

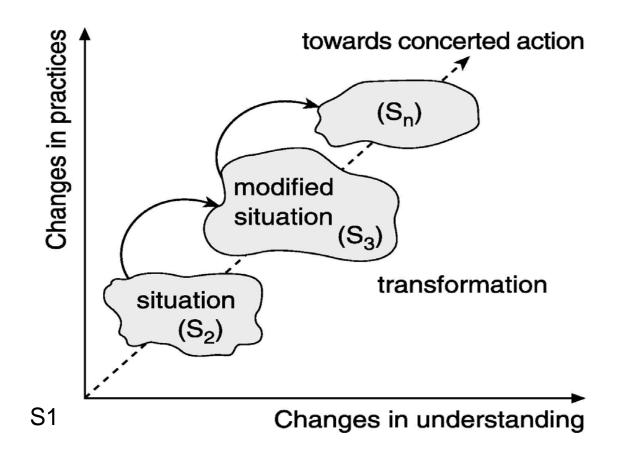




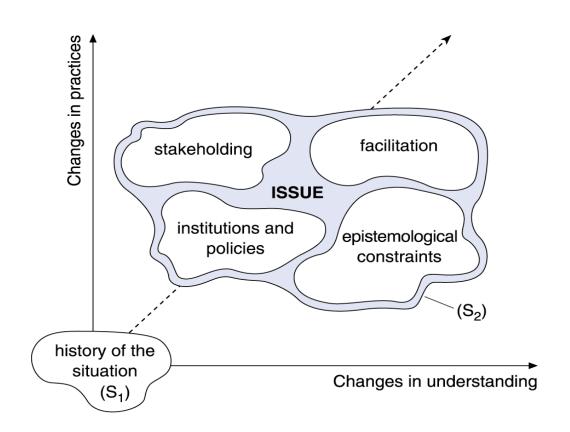
S4 Drying up

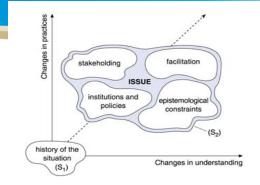


Social learning as transformation



Five key variables which constrain or enhance transformation



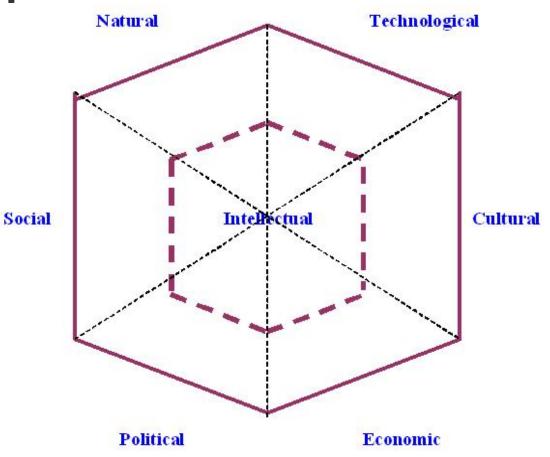


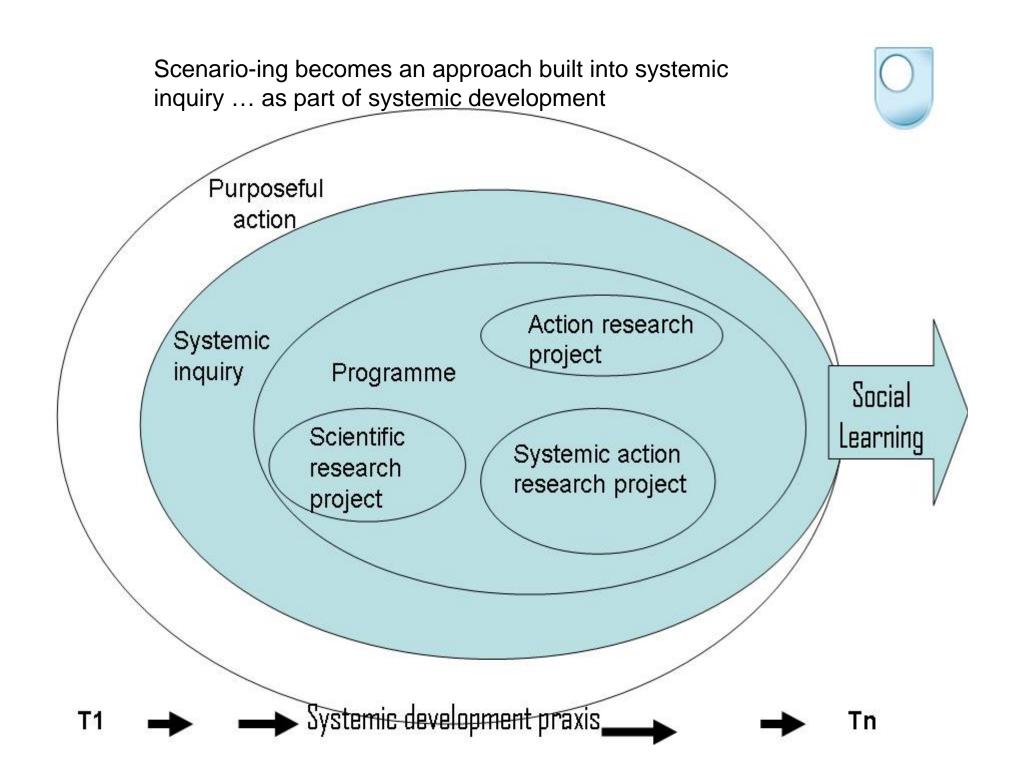
Findings - examples

- <u>History</u> no conscious exploration of framings held by actors and/or institutionalised in the MEA (Agrimonde) or technical assumptions (EFF);
- <u>Institutions</u> no evidence of institutionalising outcomes
- <u>Stakeholding</u> IF open to regional community, regional institutions such as CMA and GMW, Shires, but limited with state authorities, e.g., in planning
- <u>Facilitation</u> an integrative platform created (Agrimonde); IF had highest degree of deliberation of key actors/ agents
- <u>Epistemological constraints</u> anticipated in international policy circles (Agrimonde); irrigated agriculture vs other forms of regional development, ecological constraints and community development (IF)

Scenario-ing- embedded in systemic development praxis

(I)NSPECT
hexagraph
for
exploring
situations in
relation to
different
historical
and current
dimensions

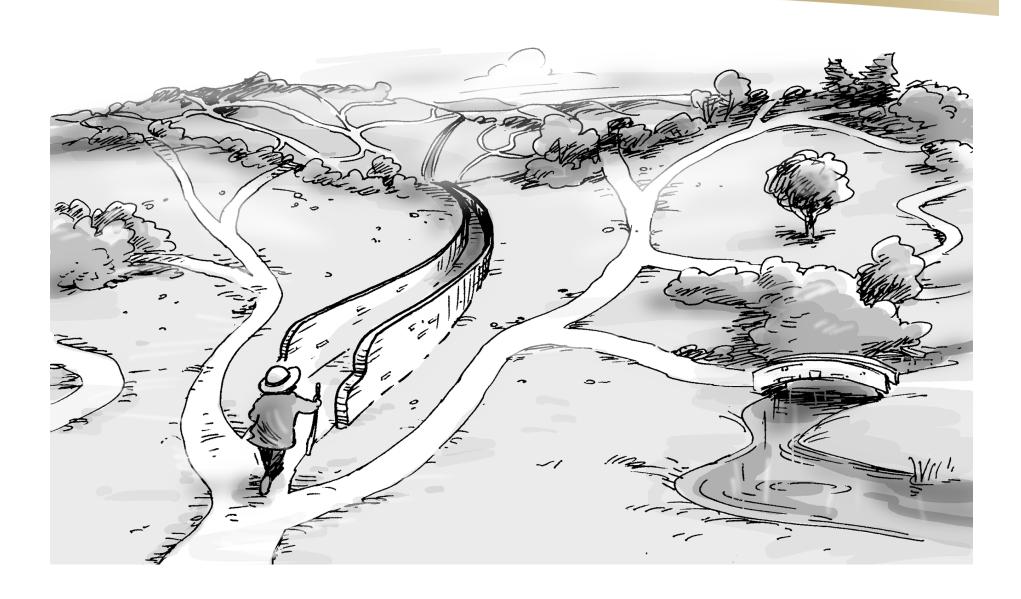




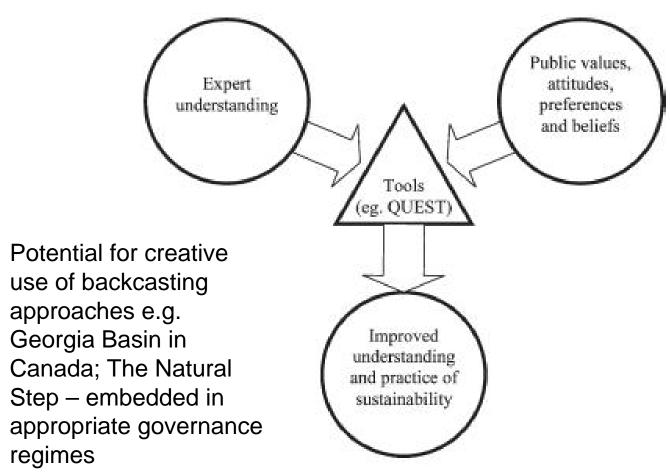
The critical challenges are, we suggest to:

- recognise the historicity of scenario-ing as a form of praxis;
- appreciate different praxis lineages;
- conceptualise scenario-ing as a coupled practicecontext system;
- understand scenario-ing as a particular manner of living in language;
- recognise that effectiveness of scenario-ing is likely to be highly sensitive to initial starting conditions;
- recognise that the true benefits do not come till the outcomes are institutionalised

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Combining expert and lay knowledge in a new knowledge form – experiments in horizontal governance



Finding it challenging to create and sustain 'good performances' in relation to 'wicked policy issues?



